Nicole Fritz
Campaign for Free Expression
o/b/o civil society organisations
signed hereunder
nicole@freeexpression.org.za
+27 82 452 3909

The Honourable Chief Justice Mandisa Maya Chief Justice of Republic of South Africa Constitution Hill, Johannesburg c/o: Ms S. Nomongo nomongo@concourt.org.za

and
Mr J. Jacobs
jacobs@concourt.org.za

12 November 2025

Dear Chief Justice,

Re: Concern Over Expanding Use of Gagging Orders Against Civil Society and the Media

We, the undersigned organisations, write to you as representatives of South Africa's civil society, united in our deep concern at the recent court order restraining <u>Open Secrets</u> from publishing or even disclosing information about the party or subject matter of the proceedings that gave rise to the order.

We must surmise what the contents of that order are. Open Secrets is prohibited even from sharing the court order or discussing any details such as the date it was granted, the judge who granted it, or the court which issued the order. But there can be no mistaking its breadth: Open Secrets is effectively silenced, not only prevented from reporting, but from even explaining why it cannot do so.

This is an extraordinary and enormously troubling development. Open Secrets is a frontline civil society organisation whose work in exposing corruption, financial abuse, and state capture has been indispensable to accountability in South Africa's democracy. An order of this nature does not merely curtail its institutional voice – it also undermines the public's right to know and erodes the principle of open justice which is foundational to our constitutional order.

We recognise, of course, that courts are often called upon to navigate difficult balances: as between freedom of expression and reputational integrity; or between transparency and privacy; or between public interest and procedural fairness. But the order issued against Open Secrets is,

in our view, disproportionate on its face in its scope and opacity. It appears to silence legitimate public-interest activity and immunises those who seek it from any scrutiny. Its breadth also immunises the court granting this order from scrutiny and so strikes at the very transparency on which public confidence in the judiciary depends.

This order appears not to be an isolated incident. Similarly sweeping gagging orders are being more frequently sought, and granted, against journalists and civil society actors of late. If left unchecked, this pattern risks chilling public-interest investigation and undermining the constitutional commitment to accountability.

We therefore respectfully urge the Chief Justice as head of the judiciary, to consider measures that might safeguard against the deleterious effects and secrecy of such orders which, on the face of it, are inconsistent with open justice.

These measures could include:

- 1. Issuing guidance or advice, in terms of section 8(3)(b) of the Superior Courts Act 10 of 2013, to all judicial officers reinforcing the constitutional principle of open justice², and drawing their attention to the harmful effects of prepublication interdicts (otherwise known as 'gagging orders').³
- 2. Requesting the SA Judicial Education Institute offer an online refresher course to judicial officers on the complex balancing of competing rights such as press freedom, privacy, freedom of expression, and reputation. Several of the undersigned organisations stand ready to assist in this endeavour.

It is important to underscore that the preservation of open justice and the protection of public-interest expression are not concerns of the judiciary alone but of all branches of government, and in due course we will raise these issues with the other branches of government.

South Africa's judicial system has long stood as a beacon of openness and accountability. We appeal for renewed vigilance to ensure that our courts, the guardians of these principles, do not now become instruments for their erosion.

¹ See, for example: De Waal & Another v Chad Nicolas Thomas & IRS Forensic Investigations (Pty) Ltd (9 November 2025) Case No: 2025-212089; Mazetti Management Services (Pty) Ltd v Amabhungane Centre for Investigative Journalism NPC 2023 (6) SA 578 (GJ) (3 July 2023; and GroundUp News (27 March 2025) 'Durban judge gags journalist' https://groundup.org.za/article/durban-judge-gags-journalist/; and GroundUp News (9 June 2025) 'Cardiologist gags Carte Blance' https://groundup.org.za/article/cardiologist-gags-carte-blanche/. ² As stated in Van Breda v Media 24 Limited; National Director of Public Prosecutions v Media 24 Limited 2017 (2) SACR 491 (SCA) and City of Cape Town v South African National Roads Authority Limited 2015 (3) SA 386 (SCA)

³ As stated in *Midi Television (Pty) Ltd v Director of Public Prosecutions Western Cape* 2007 (5) SA 540 (SCA); and reemphasised in *Mazetti Management Services (Pty) Ltd v Amabhungane Centre for Investigative Journalism NPC* 2023 (6) SA 578 (GJ).

Yours respectfully,

1. Neeshan Balton,

Ahmed Kathrada Foundation

2. Nicole Fritz

Campaign for Free Expression

3. Kavisha Pillay

Campaign on Digital Ethics (CODE)

4. Lawson Naidoo

Council for the Advancement of the South African Constitution (CASAC)

5. Naledi Kuali

Defend our Democracy (DoD)

6. Janet Jobson

The Desmond and Leah Tutu Legacy Foundation

7. Lord Ntambw and Moira Campbell

Corruption Watch

8. Anton Harber

Free Expression Legal Network

9. Naseema Fakir,

Helen Suzman Foundation

10. Corlett Letlojane

Human Rights Institute of South Africa (HURISA)

11. Dale McKinley

The International Labour, Research and Information Group (ILRIG)

12. Alison Tilley and Mbekezeli Benjamin,

Judges Matter

13. Mark Heywood,

Justice and Activism Hub

14. Wayne Ncube

Lawyers for Human Rights

15. Nersan Govender

Legal Resources Centre (LRC)

16. William Bird

Moxii Africa (rebranding from Media Monitoring Africa)

17. Jimmy Kande

Platform to Protect Whistleblowers in Africa (PPLAAF)

18. Roshnee Narrandes

Platform to Protect Whistleblowers in Africa (PPLAAF) -Southern Africa

19. Phathiswa Magopeni

Press Council of South Africa

20. Sithembile Mbete

Public Affairs Research Institute (PARI)

21. Tebogo Khaas

Public Interest South Africa

22. Sasha Stevenson,

Section 27

23. Uyanda Siyotula

SOS Support Public Broadcasting Coalition (SOS)

24. Reggy Moalusi

South African National Editors Forum (SANEF)